

Message Text

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ACTION AF-06

INFO OCT-01 ISO-00 AGR-05 AID-05 CIAE-00 COME-00 EB-07

FRB-03 INR-07 NSAE-00 TRSE-00 XMB-02 OPIC-03 SP-02

CIEP-01 LAB-04 SIL-01 OMB-01 NSC-05 SS-15 STR-01

CEA-01 L-02 H-01 TAR-01 PA-01 USIA-06 PRS-01 /082 W

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E.O.11652: N/A

TAGS: EAGR ETRD ET

SUBJ: ETHIOPIA IMPOSES SUBSTANTIAL EXPORT TAXES ON
AGRICULTURAL PRODUCTS

REF: ADDIS 1472

1. BEGIN UNCLASSIFIED: IN A LEGAL NOTICE ENTITLED MEAT AND AGRICULTURAL PRODUCTS SURTAX REGULATIONS OF 1975 WHICH APPEARED IN THE FEBRUARY 15 NEGARIT GAZETA (PUBLISHED FEB 28), THE EPMG IMPOSED SUBSTANTIAL EXPORT TAXES ON HARICOT BEANS, SESAME, NEUG SEED, MEAT (NOT CANNED), COTTON, COTTON SEED, CATTLE, SHEEP, GOATS, LENTILS, AND SUGAR. A COPY OF THE NOTICE IS BEING POUCHED UNDER SEPARATE COVER.

2. THE TAX, WHICH IS SIMILAR TO THE LONG STANDING SURTAX ON COFFEE EXPORTS, IS BASED ON THE F.O.B. PRICE, WITH THE FIRST ETH 20 TO 95 DOLLARS (DEPENDING ON THE COMMODITY) PER 100 KILOS EXEMPT FROM TAXATION, AND AMOUNTS THEREOVER TAXED PROGRESSIVELY ANYWHERE FROM 20 TO 95 PERCENT. TO CITE ONE EXAMPLE, THE FIRST ETH 95 DOLLARS PER 100 KILOS OF MEAT EXPORTS ARE EXEMPT, WITH THE VALUE BETWEEN ETH 95 AND 125 DOLLARS TAXED AT 220 PERCENT AND ANYTHING LIMITED OFFICIAL USE

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OVER THAT AT 30 PERCENT. THUS, ON AN ACTUAL RECENT PRICE OF

ETH 2,000 DOLLARS PER TON, THE SURTAX WOULD AMOUNT TO ETH 285 DOLLARS. END UNCLASSIFIED.

3. REACTIONS TO THE NEW TAXES ARE JUST STARTING TO COME IN, BUT THOSE WHOM THE EMBASSY CONSULTED -- BOTH IN BUSINESS AND GOVERNMENT -- TERMED THE MEASURE AS POTENTIALLY "DIASTROUS" FOR EXPORTS OF THESE COMMODITIES AND THE EXPORTERS THEMSELVES. IN THE EXAMPLE CITED IN PARA 2 ABOVE, RAY HERBERT, GENERAL MANAGER OF ONE OF ETHIOPIA'S MAJOR MEAT EXPORTERS (ELIDCO), TOLD US THAT HE HAD UNSUCCESSFULLY TRIED TO EXPORT MEAT AT JUST UNDER ETH 2,000 DOLLARS/TON RECENTLY; ACTUAL COST AMOUNTED TO ETH 1,925 DOLLARS. WIT THE SURTAX OF 285 DOLLARS, ETHIOPIAN MEAT WOULD BECOME COMPLETELY UNCOMPETITIVE IN FOREIGN MARKETS AND ELIDCO (WHICH WAS PARTLY NATIONALIZED ON FEB. 3) WOULD GO OUT OF BUSINESS. THE SURTAX IS ALSO EXPECTED TO REMOVE INCENTIVES FOR FARMERS TO PRODUCE HIGHER QUALITY, HIGHER COST PRODUCTS, SINCE A GOOD DEAL OF THE PRICE DIFFERENTIAL WOULD BE LOST TO TAXES.

4. IT APPEARS THAT NEITHER THE MINISTRY OF COMMERCE NOR OTHER AGENCIES SUCH AS THE LIVESTOCK AND MEAT BOARD WERE CONSULTED OR INDEED AWARE OF THE MEASURE BEFORE IT APPEARED. ACCORDING TO ONE SOURCE, THE MINISTRY OF FINANCE FORMULATED THE REGULATION AS A REVENUE-GENERATING SCHEME. THE MINISTRY OF COMMERCE IS PARTICULARLY UPSET SINCE IT HAD BEEN WORKING ON AN EXPORT INCENTIVE PROGRAM WHICH IT HOPED TO INTRODUCE WITHIN THE NEXT FEW WEEKS.

5. AS IN THE CASE OF PRICE CONTROLS (SEE REFTTEL, THE EPMG WILL ALMOST CERTAINLY HAVE TO WITHDRAW OR SIGNIFICANTLY REVISE THE SURTAX UNLESS IT IS PREPARED TO SEE EXPORTS OF THESE COMMODITIES DECLINE DRASTICALLY.
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